

Emergency Preparedness Resilience and Response (EPRR) policy OPS 005

In the event of an incident, please refer to the Major and Critical Incident Plan

Executive Director lead	nterim Director of Operations and Transformation and	
	Accountable Emergency Officer	
Policy Owner	Emergency Planning Manager	
Policy Author	Emergency Planning Manager	

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Summary of policy

This policy provides a framework within which Emergency Preparedness, Resilience and Response (EPRR) plans are created and monitored, considering:

- The NHS EPRR Framework 2022 and Core Standards
- The NHS Standard Contract
- ISO 22301 on societal security.

Target audience	All staff who in the course of their work undertake duties in relation to the NHS Core Standards for EPRR
Keywords	Policy, EPRR.

Storage

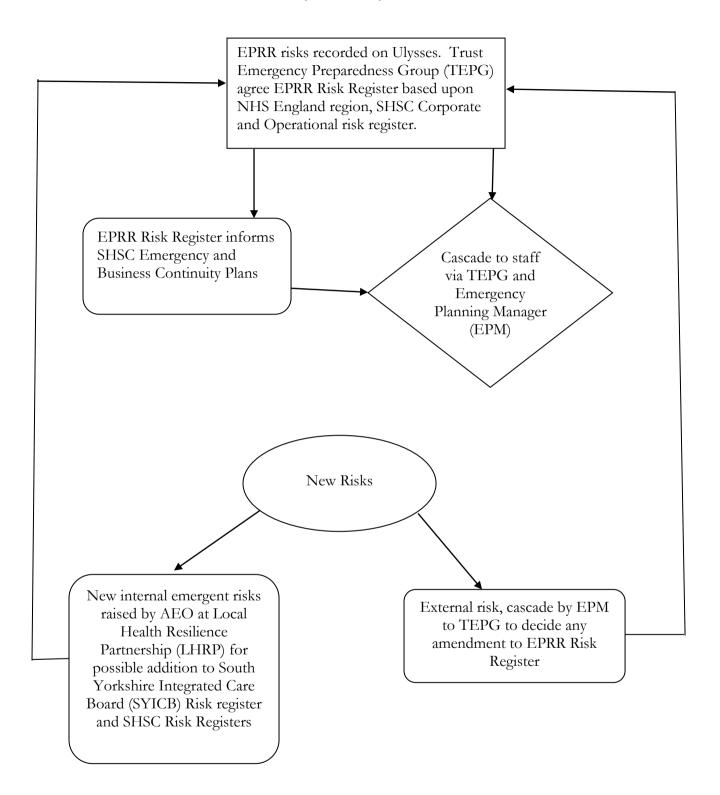
This policy is stored and available through the SHSC intranet and extranet platform JARVIS. This version of the policy supersedes the previous version. Any copies of the previous policy held separately should be destroyed and replaced with this version.

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Version Control/Review and Amendment Log

Version No.	Type of Change	Date	Description of change(s)
5.0	Review / ratification / issue	November 2016	Policy revised and updated for new policy template.
6.0	New overarching EPRR policy to meet NHS England core standards	March 2019	Need for EPRR policy for building resilience so that EPRR and business continuity issues are mainstreamed in processes, strategies and action plans across our Trust. Policy that this replaces reads as a plan and will be rewritten as such.
7.0	Review	March 2022	Changes to Trust Emergency Planning Group definition, adds quarterly reporting to Health and Safety Committee into EPO role, updates to terminology and additional policy and plan links.
7.1	Mid-term review	December 2023	Updated to include feedback from NHS England's core standards review in respect of training, TEPG, risk assessment, learning and governance.
8	Review	March 2025	Added the EPRR Chief Executive Officer and On Call Team responsibilities

1 Introduction

This policy sets out Sheffield Health and Social Care NHS Foundation Trust (SHSC) will meet its statutory responsibilities for emergency preparedness, resilience and response (EPRR) in line with the Civil Contingencies Act 2004, Health and Social Care Act 2022 and the NHS England EPRR Framework and associated EPRR Core Standards.

We will:

- Ensure the Accountable Emergency Officer's commitment to the plans and give a member of the executive management and governing body, overall responsibility for Emergency Preparedness, Resilience and Response, and Business Continuity Management agendas.
- Emergencies in this context are defined in Section 1 of the Civil Contingencies Act 2004 as:
 - (a) an event or situation which threatens serious damage to human welfare in a place in the United Kingdom.
 - (b) an event or situation which threatens serious damage to the environment of a place in the United Kingdom.
 - (c) war, or terrorism, which threatens serious damage to the security of the United Kingdom".
- Ensures emergency preparedness takes account of our Trust's
 - i) business objectives and processes
 - ii) Key suppliers and contractual arrangements
 - iii) Risk assessments
 - iv) Functions and organisational structural and staff changes.

2 Scope

The policy relates to all staff who in the course of their work undertake duties in relation to the NHS England Core Standards for EPRR.

This includes staff working directly in clinical services and also those working in corporate services, including Finance and Contracting, Procurement, IT, Human Resources, Facilities, Risk, Health and Safety, Security and Communications. The policy is to be read in conjunction with the Major and Critical Incident Plan, Business Continuity Policy and other emergency plans and policies on our Trust Intranet and extranet platform JARVIS.

3 Purpose

The NHS England Core Standards for Emergency Preparedness, Resilience and Response requires organisations including NHS Foundation Trusts, to have in place an overarching policy for building resilience in order that EPRR and business continuity issues are mainstreamed in processes, strategies and action plans across the organisation.

This policy demonstrates our Trust commitment to EPRR together with the requisite

training, exercising and annual work plan to both build and maintain resilience.

4 Definitions

Board of Directors

- receive reports no less frequently than annually regarding EPRR including
 where appropriate, reports on exercises undertaken by our Trust, significant
 incidents and ensure that adequate resources are made available to enable our
 Trust to meet the requirements of the core standards for EPRR. This budget
 and resource should be proportionate to the size and scope of our Trust.
- Receive an annual report from the Accountable Emergency Officer on our Trust's position in relation to the EPRR core standards.

Chief Executive Officer (CEO)

- The CEO has overall responsibility for EPRR, on behalf of the Board of Directors of the Trust.
- The Chief Executive is responsible for ensuring that the Trust is in a position to provide overall assurance that the organisation has in place the necessary EPRR Framework and associated policies and plans.
- Under the terms of the Minimum Occupational Standards for EPRR, the CEO must evidence their alignment to the knowledge and performance criteria set out in 'SFJCCAH2 - Manage community recovery from emergencies'. Relevant training will be provided to support this requirement

Accountable Emergency Officer (AEO)

- This person assumes overall responsibility for the EPRR and Business Continuity agendas
- assumes responsibility to the Board of Directors to ensure compliance with EPRR core standards
- provides a strategic lead on EPRR matters including attendance at Local Health Resilience Partnership (LHRP) meetings
- with the Emergency Planning Manager, reviews this policy on an annual basis to ensure its continued relevance ahead of its scheduled 3-yearly review cycle.
- provides an annual report to our Board of Directors on our Trust's position in relation to the EPRR core standards.
- Assumes overall responsibility for the Trust Emergency Preparedness Group, designates Chair to ensure feedback on draft plans and policies and potential training and exercising, share best practice and act proactively to embed EPRR within teams across our Trust.
- Provide twice yearly updates on the EPRR annual work plan to Quality Assurance Committee.
- Determines and allocates appropriate budget to meet annual EPRR requirements.

The On-Call Team is responsible for:

- Supporting the Trust's response to operational pressures, staffing issues and incidents when these are escalated;
- Ensuring personal attendance at both internal and external EPRR training when requested, including but not limited to the relevant level of Principles of Health Command:
- Maintaining a Personal Development Portfolio for EPRR and evidencing their alignment to the Minimum Occupational Standards for EPRR as deemed appropriate for their role in the Trust's response;
- Supporting the Trust's response to a significant disruption, business continuity or critical incident at a corporate level.

Emergency Planning Officer/Manager (EPO)

- This role is performed by the policy author who provides an operational lead on EPRR matters across all Trust business
- ensures that EPRR matters are scrutinised by our Trust Audit and Risk
 Committee and appropriate assurance sought on each EPRR work stream
- supports the Accountable Emergency Officer at a strategic level
- informs the Trust Health and Safety Committee through quarterly reports of annual risk assessments provided in Community Risk Registers (CRR) and ensure these risks are reflected in Trust planning.
- Write and update EPRR plans and policies and ensure these are distributed for consultation internally and externally as appropriate.
- Liaise with staff at all levels as appropriate to assist with their understanding of EPRR requirements.
- Provide our Trust Audit and Risk Committee with an annual EPRR training and exercising schedule for approval, within the EPRR work plan.
- Represent our Trust at external meetings and exercises.
- Provide operational leadership with regard to EPRR matters in the event of a Critical or Major Incident.
- Provide our Trust Emergency Preparedness Group with relevant information on risk and all requirements of the EPRR Core Standards.
- Liaise with Corporate Assurance Team to ensure EPRR risks are taken into account within internal risk processes.
- Provide our Trust Emergency Planning Group with an annual EPRR training and exercising schedule for approval.
- Ensure there is collaboration and information sharing with other Trusts and multi-agency partners as appropriate. This will happen through a variety of forums such as South Yorkshire Local Resilience Forum (SYLRF), Local Health Resilience Partnership (LHRP) and informal groups such as North of England Mental Health EPRR Group, South Yorkshire EPRR Group, Sheffield City Council Health Protection Committee. Working together to share best practice.

Trust Emergency Preparedness Group (TEPG)

- Terms of reference available on request from the AEO or Emergency Planning Manager.
- Ensure our Trust complies with its duties under the Civil Contingencies Act 2004 and associated NHS England Core Standards and guidance for EPRR.

- Promote and ensure effective EPRR management processes and culture are embedded throughout our Trust.
- Facilitate the development, review and maintenance processes and culture are embedded throughout our Trust.
- Ensure lessons identified from incidents and exercises, both internal and external to our Trust are considered and embedded to become lessons learnt where appropriate.
- The TEPG is a Tier 2 group reporting directly to our Audit and Risk Committee as part of our committee structure.

Local Health Resilience Partnership (LHRP)

 The strategic planning group made up of partner Accountable Emergency Officers with responsibility for Emergency Preparedness, Resilience and Response.

Community Risk Register (CRR)

• A document maintained by local emergency responders that is specifically tailored to an area e.g. South Yorkshire. It will include national risks such as Pandemic Flu or other infectious disease and localised risks such as flooding.

5 Procedure and Implementation

EPRR core standards apply to the arrangements our trust have in place to prepare for and respond to an emergency.

Emergency Plans and Policies will:

- Have a change control process and version control. All changes to EPRR plans and policies will be subject to annual scrutiny and approval by our Trust's Executive lead. Each new version will have a new version number.
- Take account of any changing business objectives and processes. EPRR plans and policies will be revised annually by the Emergency Planning Manager to ensure they remain fit for purpose, or earlier should there be significant organisational change.
- Take account of any changes in our Trust's functions and/or organisational structure or staff changes. Where changes to structure and staff take place that directly impact on EPRR plans and policies, these will be updated immediately. All EPRR policies and plans will be reviewed by the Trust Emergency Planning Group in light of any changes in our Trust's function, organisational structure or staff.
- Take account of change in key suppliers and contractual arrangements.
- Take account of any updates to internal risk assessment(s) and external community risk registers.
- Use consistent unambiguous terminology and include glossaries where required.
- Include appropriate distribution lists.
- Be available on the trust extranet site JARVIS or on each team shared drive and on-call folder as appropriate.

- Have an expectation that a lessons identified report should be produced following exercises, emergencies and/or business continuity incidents and share for each exercise or incident and a corrective action plan put in place.
- Include references to other sources of information and supporting documentation.
- Adhere to Trust policy with regard to different groups of people and different needs of people with protected characteristics and ensure plans take into account e.g., age, disability, race, sex, sexual orientation, gender reassignment, pregnancy and maternity, marriage and civil partnership, religion or belief and disadvantaged groups.

6 Training

In addition to training of all staff who may be involved in the planning or response to an incident, it is critical that all emergency plans are validated by exercising. The Emergency Planning Manager via our Trust Emergency Preparedness Group will agree a Training and Exercise schedule for the coming year that will include business continuity exercises as well as emergency plans in the format of both annual table top exercises and a live exercise every three years.

In 2022, NHS England introduced new health commander portfolios that must be adhered to as part of the national minimum occupational standards for EPRR. The portfolios and evidence documents set out a wide range of training requirements for each Tactical and Strategic Commander.

Our Trust is committed to ensuring its staff are appropriately trained and qualified to undertake their roles and therefore adhering to the portfolio requirements as far as is reasonably practicable.

7 Risk Assessment

Our Trust has a robust method of reporting, recording, monitoring, communicating and escalating EPRR risks internally and externally.

Our Trust Emergency Preparedness Group will agree and review the EPRR Risk Register held on Ulysses based on the information contained within national, community and local risk registers and risks contained within our Trust Corporate Risk and Operational Risk Registers. This process will be conducted annually.

The information within the EPRR Risk Register will then inform our Trust Emergency and business continuity plans. This information will be cascaded to staff via our Trust Emergency Preparedness Group and Emergency Planning Manager.

Should a new internal emergent risk be identified in the intervening time it will be raised by our Trust AEO at LHRP for possible addition to their and SYICB Risk Register. It will also be added to our Trust EPRR Risk Register and organisational Risk Registers.

Should any external risk information be received, this will be cascaded by the Emergency Planning Manager to the Trust Emergency Preparedness Group who will decide if an amendment to the EPRR Risk Register is required.

8 Audit, monitoring and review

Area for Monitoring	How	Who by	Reported to	Frequency
Adherence of policy to	Monitor	Emergency	Audit and Risk	5 times
EPRR core standards	NHS England	Planning	Committee	per annum
guidance issued by	EPRR guidance	Manager	(ARC)	
NHS England				
Compliance of Trust	Written report	Accountable	Audit and Risk	5 times
with core standards for	to Trust Board	Emergency	Committee	per annum
EPRR	of Directors	Officer		
Consultation/Production	Policies to be	Emergency	Trust	Plans and
and revision of EPRR	sent to	Planning	Emergency	Policies in
plans and policies as	appropriate	Manager	Preparedness	line
required by EPRR core	staff and		Group (TEPG)	with annual
standards	presented via		Policy	review dates.
	Trust		Governance	
	Emergency		Group.(PGG)	
	Preparedness			
	Group (TEPG)			
	to PGG for			
	approval to			
	ARC, plans via		Audit and Risk	As scheduled
	TEPG to ARC		Committee	5 times
	for approval.		(ARC)	per annum
	Written reports			
	on progress to			
	be provided to			
	ARC			
Ensure Trust Business	Received	Emergency	Directorate	As each
Continuity Risk	annually	Planning	Governance	Community
Assessments are	from South	Manager	Meetings	Risk
informed by Community	Yorkshire			Register is
Risk registers and	Local			approved.
consulted with relevant	Resilience			
partners	Forum			
Ensure Trust EPRR	Trust	Emergency	TEPG	Annually
Risk Register is	Emergency	Planning		and/or if an
produced that is	Preparedness	Manager		amended
consistent with SYICB	Group (TEPG)			Risk Register
Risk Register and links				or Corporate

to the internal Corporate				Risk Register
and operational risk				is approved.
registers.				
Ensure that EPRR	TEPG	Emergency	Audit and Risk	Twice per
training and exercises		Planning	Committee	year
are carried out in		Manager		
accordance with the				
annual plan				

9 Implementation plan

Objective	Task	Executive/ Deputy/	Timescale
		Associate Director Responsibility	
Dissemination,	Version 7.2 will	Emergency	05/25
storage and	be included on	Planning	
archiving	JARVIS.	Manager	
Publicising the	E learning	Emergency	08/25
policy	packages	Planning	
	_	Manager	
	"Emergency	Emergency	09/25
	Planning"	Planning	
	JARVIS page	Manager	
	Archive former	Director of	12/25
	version of policy	Corporate	
		Governance	
Plan	EPRR Plan	Emergency	4/25
formulation		Planning	
		Manager	
	Simple local	Department Heads	12/25
	business	advised by	
	continuity plans	Emergency	
		Planning	
		Manager	
Training and	Staff have	HR/Learning	12/25
development	access to	and Development	
	training and seek	Emergency	
	additional advice	Planning	
	from the	Manager	
	Emergency		
	Planning		
	Manager		
	On call	On call	From

manager/Director	Manager/Director	09/25
cohort to have	cohort advised by	
specialised	Emergency	
training which	Planning	
meets the	Manager	
National		
Occupational		
Standards for		
Civil		
Contingencies		

10 Development, consultation and approval

This policy meets the requirements of NHS England's EPRR Core Standards to have in place an overarching framework policy that embeds EPRR responsibilities into Trust activity.

Training Calendar & Registration links for Northeast & Yorkshire EPRR Training 2025 have been share with all on call senior managers and executive directors on 21st January 2025.

Policy approval through Policy Governance Group.

11 Links to other policies, standards (Associated documents)

Business Continuity Policy

Team/Service Business Continuity Plans

Critical and Major Incident Plan

New and Emerging Pandemic Plan

Adverse Weather and other emergencies Plan

Heatwave Plan

CBRN Plan

Evacuation Plan

Lockdown Policy

Fire safety Policy

Fuel Shortage Plan

Communications Plan

Switch Major Incident Plan

Security Policy

NHS England Core Standards for Emergency Preparedness, Resilience and Response (EPRR) 2024

NHS England Emergency Preparedness, Resilience and Response Framework 2022 Civil Contingencies Act 2004

NHS Act 2006

Health and Social Care Act 2022

12 Debriefs and Organisational Learning

It is imperative that our Trust learns from incidents, whether that be an internal incident, a multi-agency incident that impacts our Trust or a national incident such as the Manchester Arena terror attack.

The following process should be followed:

Lessons identified – Emergency Planning Manager reviews and assesses action required – Action required is recorded on the Trust Emergency Planning Group (TEPG) Action Log and discussed.

Each action must be assigned an owner and target date for completion – The TEPG will track and monitor progress of actions – Once actions have been completed, the TEPG must ensure appropriate training and exercise to embed.

13 Dissemination Record

Version	Date on website (intranet and internet)	Date of "all SHSC staff" email or equivalent	Any other promotion/ dissemination (include dates)
7.0	March 2022	March 2022	Training from January 2022
7.1	December 2023	December 2023	Training and exercise programme 2024
8	April 2025	TBC	Training and exercise programme 2025

14 Equality Impact Assessment

The management of SHSC are committed to providing equality of opportunity, not only in its employment practices but also in the services for this policy for which it is responsible. The Equality Impact Assessment of the plan is neutral.

SHSC also value and respect the diversity of their respective employees and the communities they service. In applying this policy, they will have due regard for the need

to:

- Eliminate unlawful discrimination
- Promote equality of opportunity
- Provide for good relations between people of diverse groups.

15 Contact details

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Emergency Planning	Jean Kiyori	0114	Jean.kiyori@shsc.nhs.uk
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