

Board of Directors - Open

Date: 8 April 2020

Item Ref:

05

TITLE OF PAPER	Chief Executive's Report
TO BE PRESENTED BY	Jan Ditheridge
ACTION REQUIRED	<p>The Board are asked to consider this briefing in conjunction with the separate CoVid report to identify risks and opportunities not already identified.</p> <p>The Board are asked to formally thank our staff for their outstanding response and recognise the significant pressure they are experiencing at both home and work.</p> <p>The Board are asked to consider if we are reducing the burden effectively from a Board and governance perspective while ensuring that we are sighted on and assured that our service users carers and staff are safe and able to deliver effective caring services.</p> <p>The Board are asked to note the receipt of the CQC draft report for factual accuracy check and consider, in conjunction with the CQC progress report, if there are any new implications for our levels of risk or assurance.</p> <p>The Board are asked to recognise the hard work of those responding to the CQC draft report and ensuring we stay focussed on the actions required of us.</p> <p>The Board are asked to consider the activities in respect of the Executive port folios and give a view on this approach.</p>
OUTCOME	To update the Board on key policies, issues and events and to stimulate debate regarding potential impact on our strategy and levels of assurance.
TIMETABLE FOR DECISION	April 2020 Board of Directors meeting.

LINKS TO OTHER KEY REPORTS / DECISIONS	Covid19 Report Strategic Priorities 2020/21 Care Quality Commission Update
STRATEGIC AIM STRATEGIC OBJECTIVE BAF RISK NUMBER & DESCRIPTION	1 Quality & Safety
LINKS TO NHS CONSTITUTION /OTHER RELEVANT FRAMEWORKS, RISK, OUTCOMES ETC	
IMPLICATIONS FOR SERVICE DELIVERY & FINANCIAL IMPACT	
CONSIDERATION OF LEGAL ISSUES	Note legislation change of Mental Health Act.

Author of Report	Jan Ditheridge
Designation	Chief Executive
Date of Report	1 st April 2020

Chief Executive's Report

1. Purpose

For approval	For assurance	For collective decision	To seek input	To report progress	For information	Other (Please state)
	X		X	X	X	

The purpose of this report is to inform the Board on key policies, issues and events and to stimulate debate regarding any potential impact on our strategy risks and levels of assurance.

2. National Issues

2.1 COVID 19

We are living in extraordinary times and the Board will not be surprised that normal business as we know it has been suspended to ensure that the country is able to respond safely and effectively to the advent of the Covid 19 virus spread. Therefore, all national regional and local guidance, legislation and policies broadly relate to this.

The Board are updated on a daily basis in this fast-moving context being briefed on the national agenda and how it translates to our own organisation's arrangements.

There is a separate report on our response to the pandemic and further consideration of our Board Assurance Framework (BAF) risks in relation to Covid19 later in the meeting.

However, I thought it might be useful to set out the key areas of focus, nationally and locally, broadly describe our arrangements and point to our areas of challenge.

Since the country mobilised to respond to the Covid virus at scale, only four weeks ago the formation of Cobra (our countries emergency planning leadership arrangements) triggered all health and care organisations to put their business continuity plans into action.

Focus has been to understand the potential impact as the Covid virus spreads through the country.

Learning from other countries informed us that:

- a significant number of people who contract the virus will require Critical Care facilities (ventilation and intensive support) that would outstrip normal resources.
- many of the population will only experience mild symptoms but for those most at risk the outcome could be serious illness and a high number of deaths were predicted in this group.
- preparations should be immediately instigated to increase capacity to care for the most ill which is critical to reduce spread and to "flatten the spike" of infection across the nation, reducing the burden on health and care services.

This led to a series of unprecedented actions at national government, cross party level to mobilise resources at scale, introduce measures to limit individuals and populations opportunity for interaction, and to create legislation to support this action and the subsequent consequences of taking such action.

On March 25th 2020 the emergency Coronavirus Bill became an Act of Parliament which enables the government to:

Increase the number of available health and social care workers rapidly:

- this facilitated the call to action of retired, lapsed registered professionals and non-practising individuals back into the NHS and Care sector.

Ease the burden on front line staff:

- including a range of measures to remove or relax safety governance and bureaucratic requirements and some targets and financial regimes;
- Appendix A sets out many of those measures.

Contain and slow the virus:

- we saw the introduction of social distancing, social isolation and shielding along with significant measures to stop opportunity for social gathering which includes the closure of all non-essential businesses.

Manage those who die with dignity and respect:

- this includes retraining staff to manage more patients at the end of their life;
- Logistics and increased facilities to manage a large number of fatalities.

Support people

- a range of measures introduced to support those impacted by the economic and social impacts of the introduction of the above actions. This includes unprecedented financial support, and support to those unable to support themselves because of the changing context

Mental Health Legislation

- Changes have been introduced that allows and supports safe facilitation of the Mental Health Act during this time. It includes for example a reduction in the number of professionals required to detain an individual.

This will only be triggered if and when capacity is in extremis and will be a national directive steered by local intelligence about the availability of, for example, Section 12 doctors.

2.1.1 Regional Arrangements for Covid 19

A range of systems have been mobilised to ensure that there is both support and oversight at Integrated Care System (ICS) and Accountable Care Partnership (ACP) level with many of the normal activities being suspended during this period.

This includes shared information flows, training, facilities staff and resources and a direct route to removing constraints where local organisations are struggling.

2.1.2 Local Arrangements for Covid 19

SHSC have instigated business continuity arrangements mirroring national and regional systems of Gold (strategic); Silver (tactical) and Bronze (operational) command.

Our service users, carers, their families and our staff are at the heart of every decision we make.

Our areas of focus are:

- **Preparation** - for example based on modelling and what is required of us, risk mitigation for staff shortages, supporting new ways of working - particularly from home for example, releasing capacity to support high risk or high demand services, training and refreshing staff skills and competencies, instigating infection and prevention and control protocols, plans to support and keep staff healthy and well.

This is a constant state given the evolving nature of the spread of the virus and national response requirements.

- **Implementation** - implementing business continuity plans as things change and evolve.
- **Recovery** - making plans for the future, considering impacts on our service users carers and staff.

Learning from this event and responding to the needs of our service users, acknowledging we expect significant demand for our services once the crisis phase is over - with anticipated higher levels of anxiety, depression, trauma, and changing requirements of those who already experience complex health and care needs.

We must not lose sight of the opportunity - we are achieving so much so quickly and there are some things we must not go back to doing.

We should also recognise the significant ask of our staff in this ever-changing ambiguous landscape. They are caring for and working with some of our most complex and vulnerable members of society and being asked to do things at the very “top of their licence”.

The Board are asked to consider this briefing in conjunction with the separate Covid Report to identify risks and opportunities not already identified.

The Board are asked to formally thank our staff for their outstanding response and recognise the significant pressure they are experiencing at both home and work.

The Board are asked to consider if we are reducing the burden effectively from a Board and governance perspective while ensuring that we are sighted on and assured that our service users, carers and staff are safe and able to deliver effective caring services.

2.2 PENSIONS TAX CHANGES

The budget announcement of March 11th 2020 seems a long time ago and possibly irrelevant in many ways as events have overtaken. However, one policy change is worthy of note in respect of Pensions tax thresholds.

The pensions tax policy changes were a direct response to requests from NHS bodies to support highly banded staff who were finding it increasingly difficult to work required job plans or provide extra work because of the tax policies. This applied particularly but not exclusively to Medical Consultants. It was having a detrimental effect on them financially and psychologically and inhibiting their capacity to work which in turn impacted significantly on service delivery.

The key changes, which will come into effect on April 6th 2020 will address many of these issues and make it easier for those in higher paid roles with longevity to stay at work.

This has been further enhanced (temporarily) for those already retired and inhibited from returning to full time work due to pension rules, through the Covid legislation, allowing more flexibility to release very senior experienced clinicians and leaders back into the NHS.

Our Director of HR will ensure that both of these changes are optimised to support service delivery.

3. Regional & Local Issues

3.1 ORGANISATIONAL FOCUS

While our Covid response is consuming much of the organisation's attention we have maintained a focus on the activities that need to be maintained and developed if we are to sustain the services to our communities and look after our staff.

3.1.1 Care Quality Commission (CQC)

The Board are aware that we have received the draft report from the CQC for a factual accuracy check. The team, led by Andrea Wilson and Dr. Mike Hunter, have been working through this and while generally the report was a fair reflection of the CQC visits there were some things that required a response as we don't believe they were accurate and we have evidence to that effect. That is not unusual and why the CQC use this stage to finalise triangulation before the report goes to their decisions Board for agreement of rating and publication.

We have been in regular contact with the CQC and will agree with them a publication date that allows us to ensure the right lines of communication are in place to support this. Importantly making sure our staff, governors and service users and carers are involved and informed in that publication process.

The factual accuracy return will go in within the requested timeframe which the CQC had been willing to extend in view of the present context. Our timely response is down to the extreme efforts of the quality leadership team and a small number of people who have contributed while "running Covid".

It is really important that we stay focussed on the CQC findings and not be distracted by other events as they are critical actions to ensure the safety and good experience of our service users and staff. They are generally actions that will support an effective Covid response.

There may be some actions that we delay but this will be in full discussion with the Board and CQC if required once we have the full report and worked through our priorities and action plan.

There is a report on our progress against the CQC Section 29a letter from our quality leads on this agenda.

The Board are asked to note the receipt of the draft report for factual accuracy check and consider, in conjunction with the CQC progress report, if there are any new implications for our levels of risk or assurance.

The Board are asked to recognise the hard work of those responding to the CQC draft report and ensuring we stay focussed on the actions required of us.

3.1.2 Priorities and Portfolios

Coronavirus, CQC feedback and my appointment all contribute to making it essential that the Executive team are clear and focused and that the Board agree where to focus our energies.

The Board will know that we are in the process of refreshing our strategy but in view of present circumstances took the approach of suggesting 3 key priorities based on what we already know, extracted from our business planning and strategy engagement exercises to date. These will be discussed for potential approval later in the meeting.

This clarity coupled with a refresh of the Executive portfolios - to be shared at our Remuneration and Nominations Committee later today, should support greater clarity on roles, responsibilities and leadership which will support the board to operate more effectively and give our staff the direction they need.

Once agreed the Executives will agree a small number of specific objectives to deliver our agreed strategic priorities.

The Board are asked to consider these activities and give a view on this approach.

Publications approval reference: 001559

To:

Chief executives of all NHS trusts and foundation trusts
CCG Accountable Officers

Copy to:

Chairs of NHS trusts, foundation trusts and CCG governing bodies
Chairs of ICSs and STPs
NHS Regional Directors

28 March 2020

Reducing burden and releasing capacity at NHS providers and commissioners to manage the COVID-19 pandemic

We wrote to you on 17 March 2020 setting out important and urgent next steps on the NHS response to COVID-19. Following this letter and detailed guidance to GPs we are writing today to provide further guidance to support you to free-up management capacity and resources.

During this challenging period NHS England and NHS Improvement is committed to doing all it can to support providers and commissioners, allowing them to free up as much capacity as possible and prioritise their workload to be focused on doing what is necessary to manage the response to the COVID-19 pandemic. Further information is provided on the following pages.

We will continue to review and monitor the situation and will remain agile in making further changes where necessary.

We appreciate the incredible amount of commitment and hard work going on across the NHS in these challenging times.

Yours sincerely

Amanda Pritchard

Chief Operating Officer, NHS England & NHS Improvement

The system actions

Changing NHS England and NHS Improvement engagement approaches with systems and organisations

Oversight meetings will now be held by phone or video conference and will focus on critical issues. Teams will also review the frequency of these meetings on a case-by-case basis. For our improvement resource, we have reprioritised their work to focus on areas directly relevant to the COVID-19 response:

- GIRFT visits to trusts have been stood down with resources concentrated on supporting hospital discharge coordination
- The outpatient transformation work is focused on video consultation and patient-initiated follow up
- We have prioritised our special measures support in agreement with CQC to ensure we support the most challenged in the right way to help them manage the COVID-19 pressures.

1) Governance and meetings

No.	Areas of activity	Detail	Actions
1.	Board and sub-board meetings	<p>Trusts and CCGs should continue to hold board meetings but streamline papers, focus agendas and hold virtually not face-to-face. No sanctions for technical quorum breaches (eg because of self-isolation)</p> <p>For board committee meetings, trusts should continue quality committees, but consider streamlining other committees (eg Audit and Risk and Remuneration committees) and where possible delay meetings till later in the year.</p> <p>While under normal circumstances the public can attend at least part of provider board meetings, Government social isolation requirements constitute 'special reasons' to avoid face to face gatherings as permitted by legislation</p> <p>All system meetings to be virtual by default</p>	Organisation to inform audit firms where necessary
2.	FT Governor meetings	Face-to-face meetings should be stopped at the current time ¹ but ensure that governors are (i) informed of the reasons for stopping meetings and (ii) included in regular communications on response to COVID-19 eg via webinars/emails	FTs to inform lead governor
3.	FT governor and membership processes	FTs free to stop/delay governor elections where necessary Annual members' meetings should be deferred Membership engagement should be limited to COVID-19 purposes	FTs to inform lead governor
4.	Annual accounts and audit	Deadlines for preparation and audit of accounts in 2019/20 are being extended. Detail was issued on 23 March 2020.	Organisation to inform external auditors where necessary
5.	Quality accounts - preparation	The deadline for quality accounts preparation of 30 June is specified in Regulations. We intend it will be deferred	NHSE/I to inform DHSC
6.	Quality accounts and quality reports – assurance	This work can be stopped	Organisations to inform external auditors where necessary

¹ This may be a technical breach of FTs' constitution but acceptable given Government guidance on social isolation

No.	Areas of activity	Detail	Actions
7.	Annual report	We are working with DHSC and HM Treasury on streamlining the annual report requirements – further guidance forthcoming	NHSE/I and DHSC to prepare guidance in due course
8	Decision-making processes	While having regard to their constitutions and agreed internal processes, organisations need to be capable of timely and effective decision-making. This will include using specific emergency decision-making arrangements.	

2) Reporting and assurance

No.	Areas of activity	Detail
1.	Constitutional standards (eg A&E, RTT, Cancer, Ambulance waits, MH LD measures)	See Annex B
2.	Friends and Family test	Stop reporting requirement to NHS England and NHS Improvement
3.	Long-Term Plan: operational planning	Paused
4.	Long-term Plan: system by default	Put on hold all national System by Default development work (including work on CCG mergers and 20/21 guidance). However, NHSE/I actively encourages system working where it helps manage the response to COVID-19, providing support where possible.
5.	Long-Term Plan: Mental Health	NHSE/I will maintain Mental Health Investment guarantee.
6.	Long-Term Plan: Learning Disability and Autism	As for Mental Health, NHSE/I will maintain the investment guarantee.
7.	Long-Term Plan: Cancer	NHSE/I will maintain its commitment and investment through the Cancer Alliances to improve survival rates for cancer. NHSE/I will work with Cancer Alliances to prioritise delivery of commitments that free up capacity and slow or stop those that do not, in a way that will release necessary resource to support the COVID-19 response.
8.	NHSE/I Oversight meetings	Be held online. Streamlined agendas and focus on COVID-19 issues and support needs
9.	Corporate Data Collections (eg licence self-certs, Annual Governance statement, mandatory NHS Digital submissions)	Look to streamline and/or waive certain elements Delay the Forward Plan documents FTs are required to submit We will work with analytical teams and NHS Digital to suspend agreed non-essential data collections.
10.	Use of Resources assessments	With the CQC suspending routine assessments, NHSE/I will suspend the Use of Resources assessments
11.	Continuing Healthcare Assessments	Stop CHC assessments. Capacity tracker, currently mandated for care homes, is now also mandated for hospices and intermediate care facilities
12.	Provider transaction appraisals	Complete April 2020 transactions, but potential for NHSE/I to de-prioritise or delay transactions appraisals if in the local interest given COVID-19 factors

No.	Areas of activity	Detail
	<p>CCG mergers</p> <p>Service reconfigurations</p>	<p>Complete April 2020 CCG Mergers but delay work post April 2020.</p> <p>Expect no new public consultations except in cases to support COVID-19 or build agreed new facilities. We will also streamline or waive, as appropriate, the process to review any reconfiguration proposals designed in response to COVID-19</p>
13.	7-day Services assurance	Suspend the 7-day hospital services board assurance framework self-cert statement
14.	Clinical audit	All national clinical audit, confidential enquiries and national joint registry data collection, including for national VTE risk assessment, can be suspended. Analysis and preparation of current reports can continue at the discretion of the audit provider, where it does not impact front line clinical capacity. Data collection for the child death database and MBRRACE-UK-perinatal surveillance data will continue as this is important in understanding the impact of COVID-19.
15.	Pathology services	We need support from providers to manage pathology supplies which are crucial to COVID -19 testing. Trusts should not penalise those suppliers who are flexing their capacity to allow the NHS to focus on COVID-19 testing equipment, reagent, and consumables.

3) Other areas including HR and staff-related activities

No.	Areas of activity	Detail
1.	Mandatory training	New training activities – refresher training for staff and new training to expand the number of ICU staff – is likely to be necessary. Reduce other mandatory training as appropriate
2.	Appraisals and revalidation	<p>Recommendation that appraisals are suspended from the date of this letter, unless there are exceptional circumstances agreed by both the appraisee and appraiser. This should immediately increase capacity in our workforce by allowing appraisers to return to clinical practice.</p> <p>The GMC has now deferred revalidation for all doctors who are due to be revalidated by September 2020. We request that all non-urgent or non-essential professional standards activity be suspended until further notice including medical appraisal and continuous professional development (CPD)</p> <p>The Nursing and Midwifery Council (NMC) is to initially extend the revalidation period for current registered nurses and midwives by an additional three months and is seeking further flexibility from the UK Government for the future.</p>
3.	CCG clinical staff deployment	<p>Review internal needs in order to retain a skeleton staff for critical needs and redeploy the remainder to the frontline</p> <p>CCG Governing Body GP to focus on primary care provision</p>
4.	Repurposing of non clinical staff	Non-clinical staff to focus on supporting primary care and providers
5.	Enact business critical roles at CCGs	To include support and hospital discharge, EPRR etc

Annex A

Whilst existing performance standards remain in place, we acknowledge that the way these are managed will need to change for the duration of the COVID-19 response. Our approach to those standards most directly impacted by the COVID-19 situation is set out below:

A&E and Ambulance performance - monitoring and management against the 4-hour standard and ambulance performance (Ambulance Quality Indicators: System Indicators) will continue nationally and locally, to support system resilience. Simultaneously, local teams should maintain flexibility to manage demand for urgent care during the emergency period.

RTT – Monitoring and management of our RTT ambitions will continue, to ensure consistency and continuity of reporting and to understand the impact of the suspension of non-urgent elective activity and the subsequent recovery of the waiting list position that will be required. The wider announcements on suspension of the usual PBR national tariff payment architecture and associated administrative / transactional processes mean that, financial sanctions for breaches of 52+ week waiting patients occurring from 1st April 2020 onwards will also be suspended.

Recording of clock starts and stops should continue in line with current practice for people who are self-isolating, people in vulnerable groups, patients who cancel or do not attend due to fears around entering a hospital setting, and patients who have their appointments cancelled by the hospital. The existing RTT recording and reporting guidance is recognised across the country as the key reference point for counting RTT activity and specific clarification of how this should be applied, in the scenarios described above, will be provided in due course.

Cancer – Cancer treatment should continue, and that close attention should continue to be paid to referral and treatment volumes to make sure that cancer cases continue to be identified, diagnosed and treated in a timely manner. Clarification has already been released to the system through the COVID-19 incident SPOC to confirm that appropriate clinical priority should continue to be given to the diagnosis and treatment of cancer with appropriate flexibility of provision to account for infection control. We have also confirmed modifications to v10 Cancer Waiting Times guidance to allow for this to be appropriately recorded. In addition, it has been agreed that the 28-day Faster Diagnosis Standard (which was due to come into effect from Wednesday 1 April) will still have data collected, but will not be subject to formal performance management. The Cancer PTL data collection will continue and we expect it to continue to be used locally to ensure that patients continue to be tracked and treated in accordance with their clinical priority.

Annex B

Data collections/reporting

NHS Digital maintains a significant volume of data which is mandated for return from commissioners and providers². Much of this data is routinely submitted and imposes minimal burden on local systems.

It will be important to maintain a flow of core operational intelligence to provide continued understanding of system pressure and how this translates into changes in coronavirus and other demand, activity, capacity and performance – and in some areas it may be necessary to go further to add to and extend existing collections. For this reason, and to ensure effective performance recovery efforts can begin immediately after the intense period of COVID-19 response activity has subsided, the majority of data collections remain in place.

Notwithstanding the above, a subset of the existing central collections will be suspended, and these returns will not need to be submitted between 1 April 2020 to 30 June 2020:

- Urgent Operations Cancelled (monthly sitrep)
- Delayed Transfers of Care (monthly return)
- Diagnostics PTL
- RTT PTL
- Cancelled elective operations
- Audiology
- Mixed-Sex Accommodation
- Venous Thromboembolism (VTE)
- 26-Week Choice
- Pensions impact data collection
- Ambulance Quality Indicators (Clinical Outcomes)
- Dementia Assessment and Referral (DAR)

² <https://digital.nhs.uk/isce/publication/nhs-standard-contract-approved-collections>

Annex C

Data Security and Protection Toolkit Submission 2019/20

It is critically important that the NHS and Social Care remains resilient to cyber-attacks during this period of COVID-19 response. The Data Security & Protection Toolkit helps organisations check that they are in a good position to do that. Most organisations will already have completed, or be near completion of, their DSPT return for 2019/20.

The submission date for 2019/20 DSPT has been extended to 30 September 2020. However, in light of events NHSX recognises that it is likely to be difficult for many organisations to fully complete the toolkit without impacting on their COVID-19 response. NHSX has therefore taken the decision that:

- Organisations that have completed and fully meet the standard will be given 'Standards Met' status, as in previous years.
- Where NHS trusts, CCGs, CSUs, Local Authorities (including Social Care providers), Primary care providers (GP, Optometry, dentist and pharmacies) and DHSC ALBS **do not fully complete or meet the standard because doing so would impact their COVID-19 response this will be considered sufficient and they will be awarded 'Approaching Standards' status** and will face no compliance action. It will be possible to upgrade from 'Approaching Standards' status to 'Standards Met' status through the year. The cyber risk remains high. All organisations must continue to maintain their patching regimes and Trusts, CSUs and CCGs must continue to comply with the strict 48hr and 14 day requirements in relation to acknowledgment of, and mitigation for, any High Severity Alerts issued by NHS Digital (allowing for frontline service continuity).
- Organisations that have not taken reasonable steps to complete their toolkit submission for 2019/20 will be given 'Standards Not Met' and may face compliance activity, as per previous years.

For any queries please contact or for further information please go to <https://www.dsptoolkit.nhs.uk/News>